# Non-Union Compensation Study

Presented to Finance Committee of the Whole Thursday, January 30th, 2025



### Agenda

- 1. Core Principles & Methodology
- 2. Proposed Classification Plan
- 3. Proposed Compensation Plan
- 4. Boards, Commissions & Elected Officials
- 5. Timeline & Rollout
- 6. Question & Answer



# Within the City-Wide Classification & Compensation Study...

### 9 bargaining units 575+ unique positions



#### Five contracts settled in the past year

SEIU School Custodians V Local 76 Fire Alarm 🗸 Local 888 e911 Local 76 Firefighters 🗸 **SPEA Patrol Officers SPSOA Police Superiors** SMEU (B unit) **SMEU (A & D units) Non-Union Boards, Commissions, & Elected Officials** 



# Section 1: Core Principles & Methodology



### EQUITY

Comparable positions analyzed across and within departments



### CLARITY

Position grading is simpler and easier for individuals and managers to understand and communicate



#### **Consultant Review Process**





# Map of comparable communities

Framingham

#### <u>Full List</u>

- Arlington
- Boston (Water & Sewer)
- Brookline
- Brockton (not pictured)
- Cambridge
- Framingham
- Malden
- Melrose
- MWRA (not pictured)
- Newton
- Quincy
- Waltham
- Weymouth
- Worcester (not pictured)





### Classification

In compliance with the Massachusetts Pay Equity Law (M.G.L. Chapter 149, Section 105A), a point factor evaluation system is used to measure the "comparable value" of a position. Point factor analysis (PFA) is a systemic approach used to objectively evaluate in a consistent manner a position's "comparable worth" that requires substantially similar "*skill, effort, and responsibility* performed under similar working conditions."



### **13 Grading Criteria based on Job Duties**

#### <u>Skill</u>

The knowledge, ability and skill requirements of a job, rather than an employee's personal skillset

- Education/Knowledge
- Experience

#### **Effort**

Job factors which cause mental fatigue and stress, as well as those which alleviate fatigue

- Physical Demands
- Motor Skills
- Occupational Risk
- Work Environment

#### **Responsibility**

The degree of discretion or independence as well as supervisory responsibility and the degree to which the employee is involved in decision-making

- Accountability
- Judgement
- Confidentiality
- Complexity
- Supervision Required
- Personal Contacts
- Supervisory Responsibility



# Section 2: Proposed Classification Plan



### Similar to Old Scale

- Established minimum and maximum salaries
- Starting step for new hires will increase over time
- Number of steps increased each FY subject to economic conditions
- Standard set of metrics to grade and approve any new positions



#### Classification Plan is easily understandable for staff and managers

| Pay<br>Band | Non-Union Classification Plan  |  |  |
|-------------|--|--|--|
| I           | Individual Contributor I   |  |  |
|             | Under general supervision; duties governed by rules,<br>instructions or procedures |  |  |
|             | Individual Contributor II  |  |  |
|             | Independent judgment and discretion, work leader                                   |  |  |
| III         | Work Group Supervisor/Specialist   |  |  |
|             | Advanced knowledge required of a specific trade/field & may                        |  |  |
|             | supervise others   |  |  |
| IV          | Manager  |  |  |
|             | Under general direction of Dept Head, high level of                                |  |  |
|             | independence, judgment, supervisory  |  |  |
| V           | Department Leadership  |  |  |
|             | Reports into VI or to Executive; authority over Department                         |  |  |
| VI          | Executive Leadership   |  |  |
|             | Major Dept Heads; City-wide accountability and authority                           |  |  |



#### **New Structure - S Track**

Positions requiring **specific** degrees or credentials, or a combination of high **scope**, risk and responsibility

#### **Specific** Degrees or Credentials

- Positions that require a specific degree as part of the Job Description, such as a Masters in Library Science or degree in Data Science
- Positions that require **as part of the Job Description** professional licensing specific to the field, usually in addition to specific degrees, such as Certified Public Accountants (CPA) or Licensed Independent Clinical Social Worker (LICSW)

#### High Levels of <u>Scope</u>, Risk & Responsibility

Positions that take on some combination of:

- Authority to oversee projects with substantial scope
- High degree of financial and/or legal risk to the city
- Organizational responsibilities that impact multi-departmental or citywide operations and service provision



#### Addition of S Track recognizes roles with additional requirements

| Pay<br>Band | Non-Union Classification Plan   |   |  |
|-------------|---|---|--|
|             | Individual Contributor I  |   |  |
|             | Under general supervision; duties governed by rules, instructions or procedures         |   |  |
|             | Individual Contributor II   |   |  |
|             | Independent judgment and discretion,  | <u>S Track</u>  |  |
|             | work leader   | specific degree/credential or high<br>risk/scope/responsibility |  |
| III         | Work Group Supervisor/Specialist  |   |  |
|             | Advanced knowledge of a specific trade/field & may supervise others                     | <u>S Track</u>  |  |
|             |   | specific degree/credential or high                              |  |
|             |   | risk/scope/responsibility                                       |  |
| IV          | Manager   |   |  |
|             | Under general direction of Dept Head, high level of independence, judgment, supervisory |   |  |
| V           | Department Leadership   |   |  |
|             | Reports into VI or to Executive;<br>authority over Department                           | <u>S Track</u>  |  |
|             |   | specific degree/credential or high                              |  |
|             |   | risk/scope/responsibility                                       |  |
| VI          | Executive Leadership  |   |  |
|             | Major Dept Heads; City-wide accountability and authority                                |   |  |



#### **New Structure - M Track**

Fields that qualify under S Track **and** that are *not necessarily in-house departments for a municipality,* but require expertise from credentialling such as a Juris Doctorate degree or Professional Engineer licensing, are classified as a 'market' track.

Comparable data from municipalities is minimal because this work is typically outsourced to consultants & law firms

These additional pay bands are added for:

III M: Specialist

V M: Department Leadership

VI M: Executive Leadership



#### **Proposed Non-Union Classification Grading**

| Pay<br>Band | Non-Union Classification Plan   |   |  |
|-------------|---|---|--|
| I           | Individual Contributor I  |   |  |
|             | Under general supervision; duties governed by rules, instructions or procedures         |   |  |
|             | Individual C  | ontributor II   |  |
|             | Independent judgment and discretion,  | <u>S Track</u>  |  |
|             | work leader   | specific degree/credential or high<br>risk/scope/responsibility |  |
| III         | Work Group Supervisor/Specialist  |   |  |
|             | Advanced knowledge of a specific trade/field & may supervise others                     | <u>S Track</u>  |  |
|             |   | specific degree/credential or high                              |  |
|             |   | risk/scope/responsibility                                       |  |
| IV          | Manager   |   |  |
|             | Under general direction of Dept Head, high level of independence, judgment, supervisory |   |  |
| V           | Department Leadership   |   |  |
|             | Reports into VI or to Executive;<br>authority over Department                           | <u>S Track</u>  |  |
| aut         |   | specific degree/credential or high                              |  |
|             |   | risk/scope/responsibility                                       |  |
| VI          | Executive Leadership  |   |  |
|             | Major Dept Heads; City-wide accountability and authority                                |   |  |

|      | Professional Field Classification Plan  |
|------|---|
| IIIM | Fields that qualify under S Track and that are not typically in-house           |
| VM   | departments for a municipality, but required expertise from credentialling such |
| VIM  | as Juris Doctorates and Professional Engineer licensing                         |



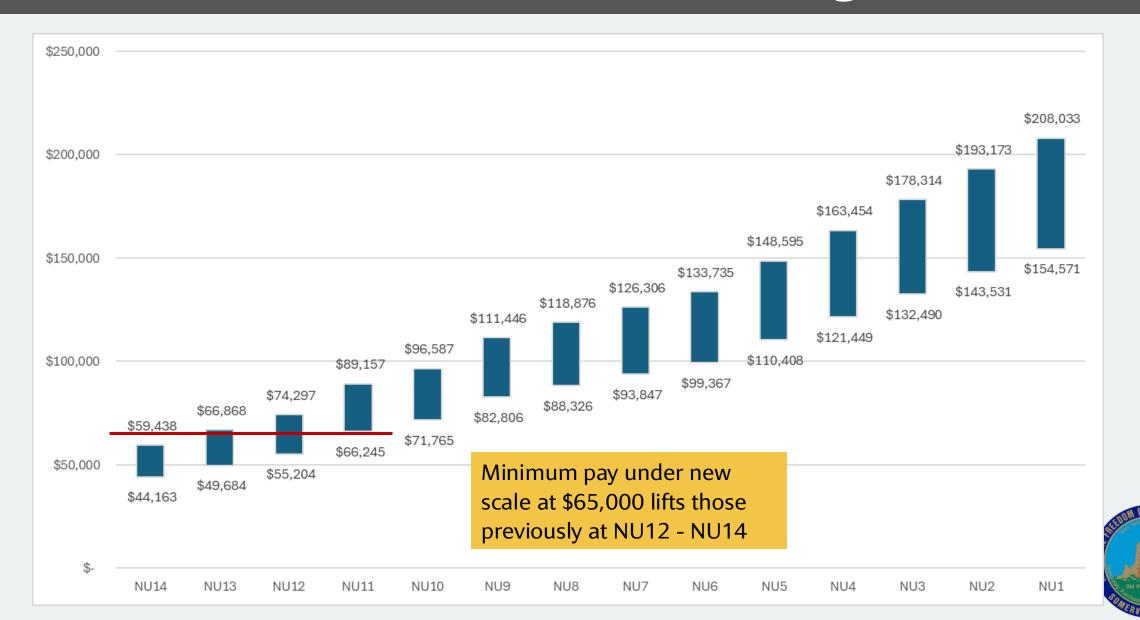
# Section 3: Proposed Compensation Plan



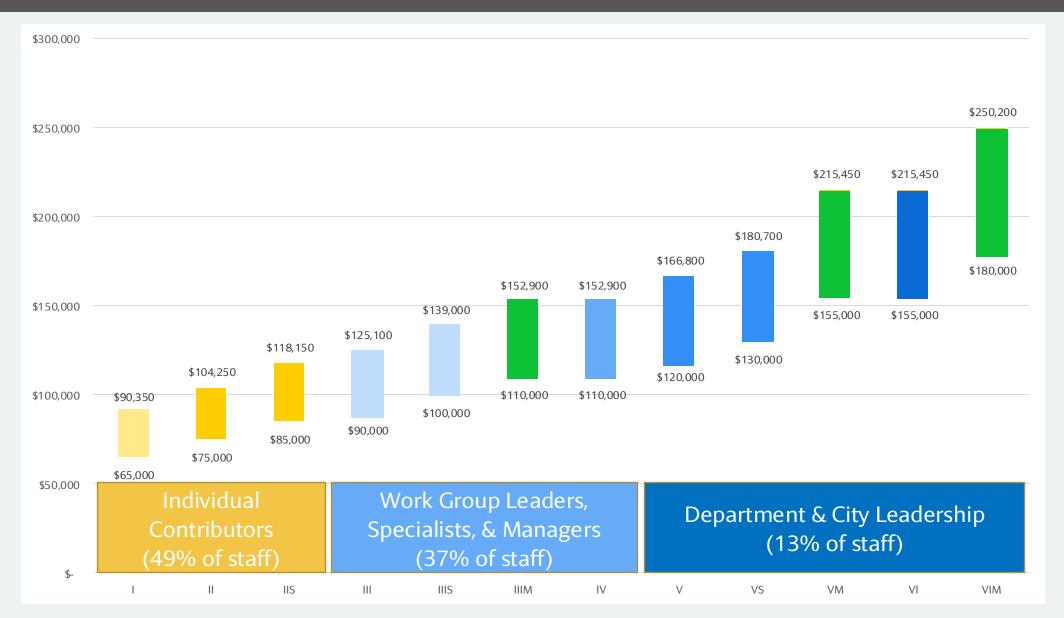
#### **Proposed Non-Union Compensation Ranges**

| Pay<br>Band  | Non-Union Classification Plan   |   | Pay<br>Band | Non-Union Com         | pensation Ranges                               |
|--|---|---|-------------|-----------------------|--|
| I  | Individual Contributor I  |   | I           | Individual            | Contributor I                                  |
|  | Under general supervision; duties governed by rules, instructions or procedures         |   |             | \$65,000              | ) - \$90,350                                   |
| I  | Individual C  | ontributor II   | I           | Individual            | Contributor II                                 |
|  | Independent judgment and discretion,  | <u>S Track</u>  |             | \$75,000 - \$104,250  | <u>S Track</u>                                 |
|  | work leader   | specific degree/credential or high<br>risk/scope/responsibility |             |                       | \$85,000 - \$118,150                           |
| III  | Work Group Supe   | ervisor/Specialist  | III         | Work Group Su         | pervisor/Specialist                            |
|  | Advanced knowledge of a specific  | <u>S Track</u>  |             | \$90,000 - \$125,100  | <u>S Track</u>                                 |
|  | trade/field & may supervise others  | specific degree/credential or high<br>risk/scope/responsibility |             | φ30,000 φ120,100      | \$100,000 - \$139,000                          |
| IV   | Man   | ager  | IV          | Ма                    | nager  |
|  | Under general direction of Dept Head, high level of independence, judgment, supervisory |   |             | \$110,000             | ) - \$152,900                                  |
| V  | Department Leadership   |   | V           | Lead                  | dership  |
|  | Reports into VI or to Executive;  | <u>S Track</u>  |             | \$120,000 - \$166,800 | <u>S Track</u>                                 |
|  | authority over Department   | specific degree/credential or high<br>risk/scope/responsibility |             | φ120,000 φ100,000     | \$130,000 - \$180,700                          |
| VI Executive Leadership  |   |   | VI          | Executive             | e Leadership                                   |
|  | Major Dept Heads; City-wide accountability and authority                                |   |             | \$155,000             | ) - \$215,450                                  |
|  |   |   |             | -                     | H <sup>A</sup>                                 |
| Professional Field Classification Plan   |   |   |             |                       | Compensation Ranges                            |
|  |   |   |             | liiM<br>VM            | \$110,000 - \$152,900<br>\$155,000 - \$215,450 |
| VM         departments for a municipality, but required expertise from credentialling such           VIM         as Juris Doctorates and Professional Engineer licensing |   |   |             | VM                    | \$180,000 - \$250,200                          |

### **Current Non-Union Ranges**

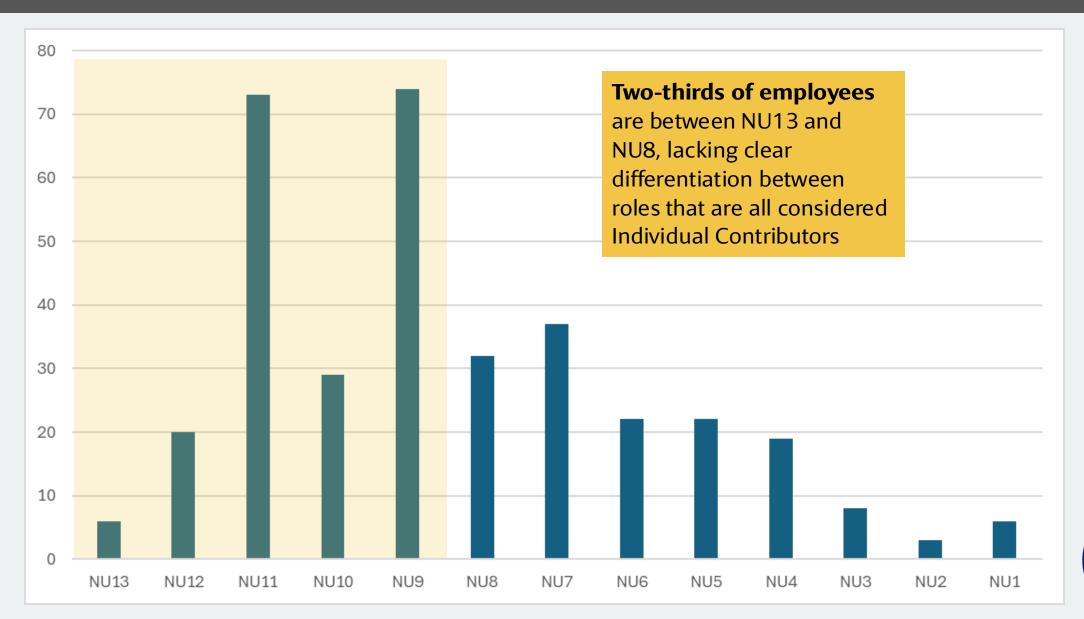


#### **Proposed New Non-Union Salary Band Ranges**

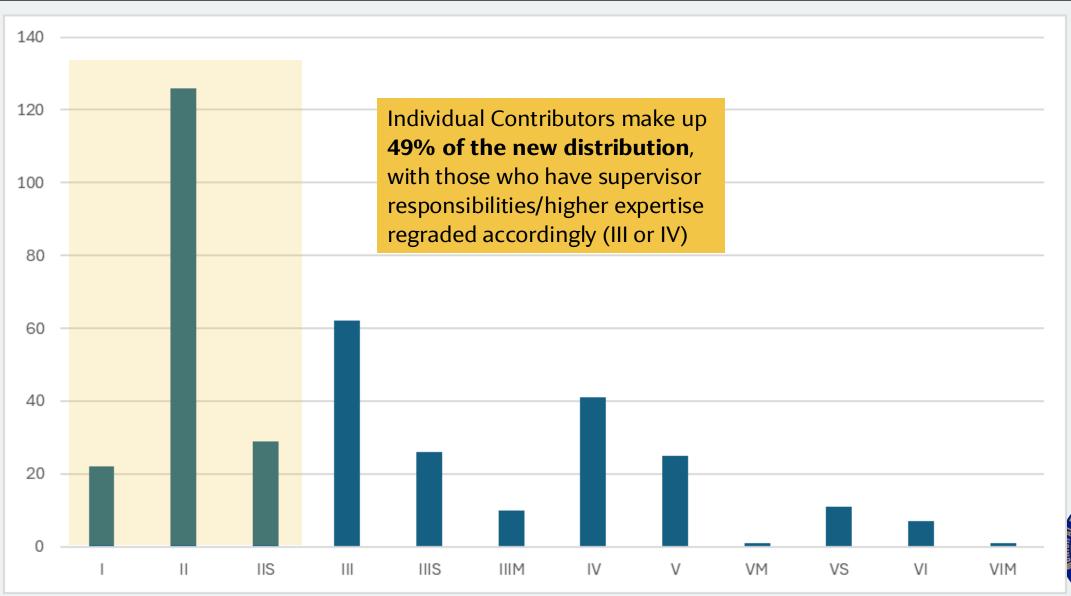




### **Distribution of Classification Under Old Scheme**



### **Distribution of Classification Under New Scheme**

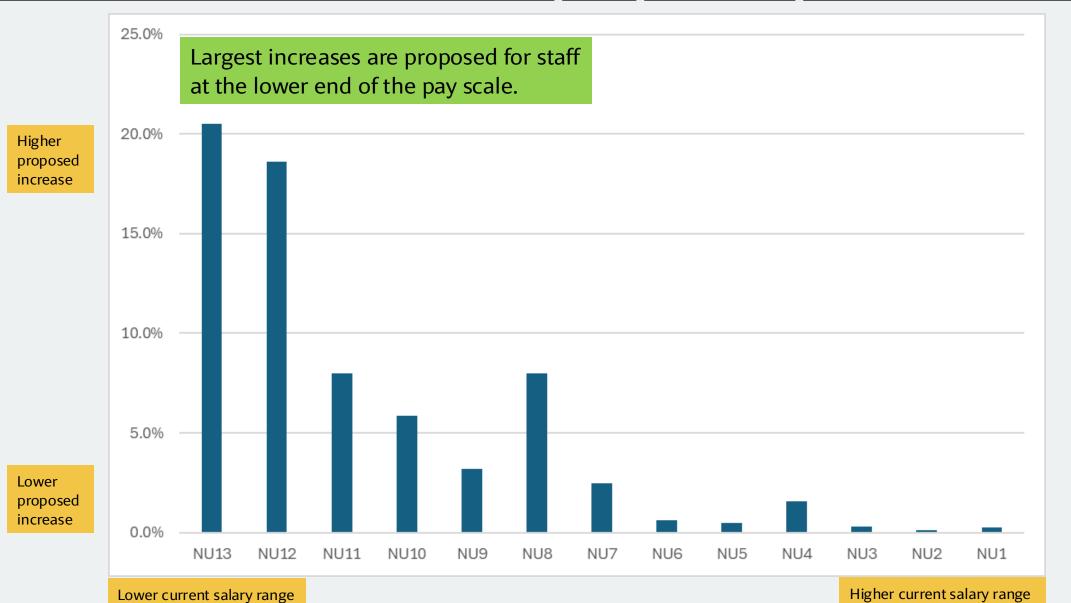




#### How will this transition impact compensation across the workforce?

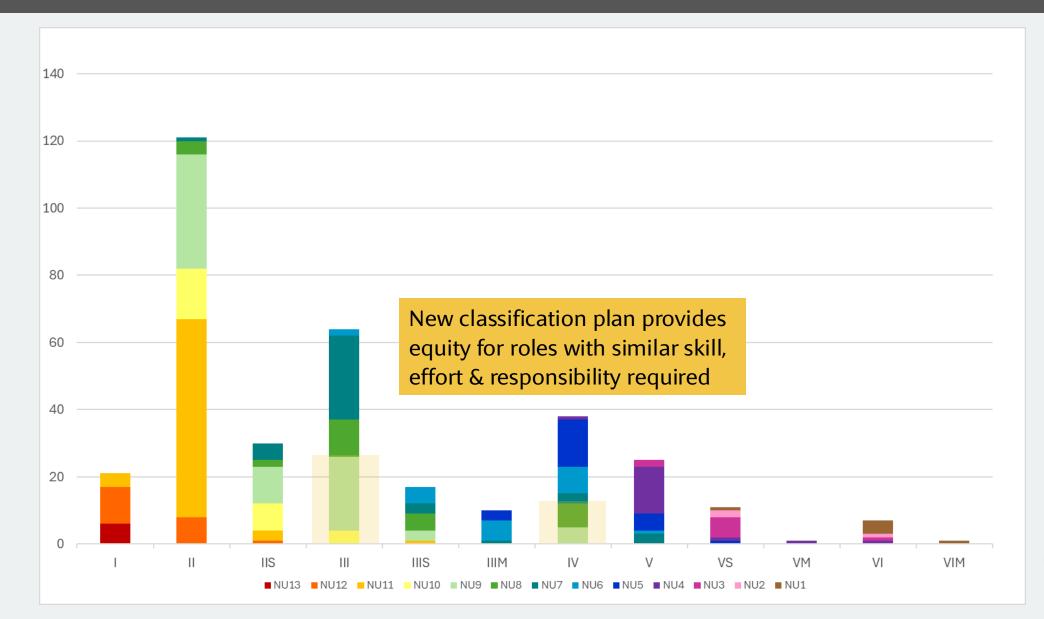


# Employees earning less will benefit the most from the proposed plan





### **Distribution of Old & New Classification**





# Section 4: Boards, Commissions & Elected Officials



#### Proposed changes to Boards & Commissions

Each board, commission, or committee was assessed based on three factors:

Advisory Role: Provides recommendations or guidance on policy matters.
 Enforcement Authority: Has the power to enforce regulations or ordinances.
 Financial Responsibility: Controls or influences budgetary expenditures.

Once assessed, each Board and Commission was placed into one of three tiers. As roles and responsibilities evolve, so can the tiering.

Additionally, standard increases for chair of committees (+5%) and alternate members (50% stipend) are proposed.



### **Three-Tiered Pay Scale**

#### **Tier 3** \$6,000 stipend *Highest Responsibility*

- Job Creation and Retention Board\*
- Affordable Housing Trust\*
- Planning Board
- Zoning Board of Appeals

#### Tier 2

\$4,000 stipend *High Responsibility* 

- Redevelopment Authority
- Board of Health
- Licensing Commission
- Community Preservation Committee\*
- Condominium Review Board
- Election Commission

**Tier 1** No stipend *Volunteer Basis* 

- Historic Preservation
   Commission
- Arts Council Board
- Fair Housing Commission
- Traffic Commission
- Urban Forestry Committee
- Commission for Persons with Disabilities
- Ethics Commission
- Urban Design Commission & more...



\* denotes a Board or Commission receiving no stipend under the status quo

### **Elected Officials**

Based on a review of peer cities, no changes are recommended at this time for:
City Councilors
School Committee Members
Mayor



### **City Council**

#### No changes to salaries proposed at this time.

#### **Comparable Communities**

 Based on nearby communities with Mayor/Council forms of government, compensation in Somerville is above both the median (\$23,135) and average (\$21,449) pay.

#### **Stated Responsibilities & Further Review**

 In further analysis for City Councilors, estimates were developed with City Clerk staff for duties required in an official capacity including engaging with constituents (15 hrs/month), participating in community events & public meetings (5 hrs/month), & collaborating with city staff and stakeholders (5 hrs/month). Additionally, based on Legistar data, Councilors attend between 90-155 hours per year in meetings.

#### **Financial Analysis – Hourly Rate Estimated**

- 155 + 12 \* (15 + 5 + 5) = 450 hours estimated per year in an official capacity.
- A conservative buffer of an additional 33% of hours increases the estimate to 600 annual hours required of a Somerville City Councilor in their official capacity.
- \$40,000 compensation / 600 hours = \$66.67 hourly rate estimated.

\*Comparable communities were selected from a list of Mayor/Council governments within the Boston metro area

| City*       | Council<br>Compensation |
|-------------|-------------------------|
| Somerville  | \$40,000                |
| Medford     | \$29,359                |
| Springfield | \$28,000                |
| Lynn        | \$25,182                |
| Everett     | \$25,000                |
| Revere      | \$25,000                |
| Waltham     | \$23,135                |
| Brockton    | \$21,464                |
| Quincy      | \$19,700                |
| Malden      | \$17,500                |
| Newton      | \$15,500                |
| Framingham  | \$5,000                 |
| Melrose     | \$4,000                 |



### **School Committee**

No changes to salaries proposed at this time.

#### **Comparable Communities**

- For 13 communities surveyed, Somerville School Committee members ranked the 3rd highest paid, behind Quincy and Springfield.
- Compensation at \$16,500 annually is above the median (\$12,000) and average (\$11,683) for the region

| City        | School<br>Committee<br>Compensation |
|-------------|-------------------------------------|
| Quincy      | \$20,000                            |
| Springfield | \$18,000                            |
| Somerville  | \$16,500                            |
| Brockton    | \$15,000                            |
| Waltham     | \$13,525                            |
| Everett     | \$12,500                            |
| Medford     | \$12,000                            |
| Malden      | \$12,000                            |
| Revere      | \$10,000                            |
| Lynn        | \$9,600                             |
| Newton      | \$7,750                             |
| Framingham  | \$5,000                             |
| Melrose     | \$0                                 |



### Mayor

No changes to salaries proposed at this time.

#### **Comparable Communities**

- For 13 communities surveyed, the Mayor's salary ranked 4th highest paid, behind Everett, Quincy, and Brockton.
- Compensation at \$180,000 annually compares favorably to the median of \$165,000 and average \$168,820 for peer cities.

| City        | Mayor<br>Compensation |
|-------------|-----------------------|
| Everett     | \$225,000             |
| Quincy      | \$218,000             |
| Brockton    | \$188,590             |
| Somerville  | \$180,000             |
| Springfield | \$175,000             |
| Revere      | \$167,500             |
| Framingham  | \$165,000             |
| Waltham     | \$160,533             |
| Newton      | \$155,000             |
| Malden      | \$150,000             |
| Lynn        | \$145,000             |
| Medford     | \$140,035             |
| Melrose     | \$125,000             |



# Section 5: Timeline & Rollout



### **Implementation retroactive to January 2025**

The FY25 Budget includes funding for salary adjustments for union and non-union staff. Mayor Ballantyne and the City Council have identified recruiting and retaining top talent as a priority across the organization.

Proposed salary adjustments are funded for implementation with an effective date of the first payroll in January, if funded by the City Council.



## **Thank You**



## **Questions and Answers**

