Proposed Somerville Charter Text

## PREAMBLE

2	We, the people of Somerville, with our diversity in culture and thought, in order to reaffirm the liberties
3	of the people with respect to the conduct of our local government, adopt this charter to continue and
4	enhance the city's strong traditions of the pursuit of justice; empowerment of residents; ethical,
5	transparent and responsive leadership; wise use of public resources; representation for all; and an engaged
6	populace. We expect that our government will be approachable, accountable, equitable, inclusive, and
7	respectful towards all people, and it will strive to provide all residents an equal opportunity to participate
8	fully in the economic, cultural and intellectual life of the city.

9	ARTICLE 1
10	INCORPORATION; SHORT TITLE; DEFINITIONS
11	SECTION 1-1: INCORPORATION
12	The residents of the City of Somerville within the territorial limits established by law, shall continue to be
13	a municipal corporation, a body corporate and politic, under the name "City of Somerville."
14	SECTION 1-2: SHORT TITLE
15	This instrument shall be known and may be cited as the City of Somerville Charter ("charter").
16	SECTION 1-3: SEPARATION OF POWERS
17	The administration of the fiscal, prudential and municipal affairs of the city shall be vested in an
18	executive branch led by a mayor and a legislative branch consisting of a city council. The legislative
19	branch shall never exercise any executive power and the executive branch shall never exercise any
20	legislative power.
21	SECTION 1-4: POWERS OF THE CITY
22	Subject only to express limitations on the exercise of any power or function by a municipal government in
23	the constitution or General Laws, it is the intention and the purpose of the municipal voters of the city,
24	through the adoption of this charter, to secure for themselves and their government all of the powers it is
25	possible to secure as fully and as completely as though each power were specifically and individually
26	enumerated in this charter.
27	SECTION 1-5: CONSTRUCTION
28	The powers of the city under this charter are to be construed liberally in favor of the city and the specific
29	mention of any particular power is not intended to limit the general powers of the city as stated in section
30	1-4. To the extent that any provision of this charter shall conflict with any special act or law adopted by

31 the city to the contrary, the provisions of this charter shall prevail.

## 32 SECTION 1-6: INTERGOVERNMENTAL RELATIONS

33 Subject only to express limitations in the constitution or General Laws, the city may exercise any of its

34 powers or perform any of its functions and may participate in the financing thereof, jointly or in

35 cooperation, by contract or otherwise, with the commonwealth or any of its agencies or political

36 subdivisions, or with the United States government or any of its agencies.

## **37** SECTION 1-7: DEFINITIONS

38 Unless the context clearly requires otherwise, the following terms shall have the following meanings as

**39** used in this charter:

40 "Business day", any day that is not a Saturday, Sunday, or legal holiday. For the purposes of this

41 definition, legal holiday shall mean Massachusetts legal holidays as published by the secretary of the

42 commonwealth.

43 "Charter", this charter and any adopted amendments to it.

44 "The city", the City of Somerville.

45 "City agency", any multiple member body, department, division or office of the city.

- 46 "City officer" or "department head", a person having charge of a city office or department.
- 47 "City website", an online site established and maintained by the city as its repository of municipal

48 information.

49 "Emergency", a sudden, generally unexpected occurrence or set of circumstances demanding immediate

- 50 action or response.
- 51 "General Laws", the Massachusetts General Laws.
- 52 "Majority vote", a majority of the present and voting members of a body, unless otherwise provided for
- 53 by law or by the body's own rules. Provided, however, that General Laws related to any vote to meet in
- 54 executive session shall always require a majority of the full multiple member body.
- 55 "Measure", any ordinance, order, other vote or proceeding adopted, or proposed to be adopted, by the city
- 56 council or the school committee.

57	"Multiple member body", any council, commission, committee, subcommittee or other body consisting of
58	2 or more persons, whether elected, appointed or otherwise constituted, but not including the city council

59 or its committees, the school committee or its subcommittees or an advisory committee or task force

60 established by the mayor or city council.

61 "Municipal voter", anyone who is eligible to vote in a municipal election pursuant to this charter.

62 "Organization or reorganization plan", a plan submitted by the mayor to the city council which proposes:

63 (i) a change in the organization or the administrative structure of the city administration or organization;

64 or (ii) a change in the way in which municipal services are delivered.

65 "Post", make available publicly on the city website, at city hall, in a local newspaper and as otherwise

66 may be required by law. For the purposes of this definition, a local newspaper shall be a newspaper of

67 general circulation within the city, with either weekly or daily circulation. The city council president may,

from time to time, select a local newspaper for posting according to a procedure that shall be set forth in

69 the rules of the city council.

70 "Quorum", a majority of all voting members of a multiple member body unless some other number is

71 established by law or by ordinance.

72 "Statewide voter", anyone who is eligible to vote pursuant to state and federal law.

73 "Year", a calendar year, unless otherwise specified.

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#### ARTICLE 2

## LEGISLATIVE BRANCH

## 76 SECTION 2-1: COMPOSITION; TERM OF OFFICE; ELIGIBILITY

(a) Composition - There shall be a city council consisting of 11 members which shall exercise the

78 legislative powers of the city. Four of these members, to be known as councilors at-large, shall be

79 nominated and elected by the municipal voters at large. Seven of these members, to be known as ward

80 councilors, shall be nominated from and elected by the municipal voters in each ward, with 1 ward

81 councilor to be elected from each of the 7 wards into which the city is divided under section 7-7.

82 (b) Term of Office - The term of office for councilors shall be 2 years each, beginning on the first

83 business day in January following the municipal election.

84 (c) Eligibility - Any statewide voter in the city shall be eligible to hold the office of councilor at-large.

85 Any statewide voter in the ward from which election is sought shall be eligible to hold the office of ward

86 councilor. If the city council determines that a ward councilor or a councilor at-large has removed from

87 the city during the councilor's term, that office shall immediately be deemed vacant and filled in the

88 manner provided in section 2-12. A ward councilor who removes from the ward in which the councilor

89 was elected and who remains a municipal voter of the city may continue to serve the balance of the term

90 to which elected.

## 91 SECTION 2-2: PROHIBITIONS

(a) Holding Other City Position – Except as otherwise provided by this charter, a member of the city
council shall hold no other compensated city position. A former member of the city council shall not hold
any compensated appointed city position for 1 year after termination of their service on the city council,
unless approved by affirmative vote of 8 members of the city council. This section shall not prevent a city
employee who vacated a position to serve as a member of the city council from returning to the same
position upon the expiration of the term for which that person was elected.

- 98 (b) Interference with Administration The city council or any member of the city council shall not give
- 99 orders or directions to any employee of the city appointed by the mayor, either publicly or privately.

100 SECTION 2-3: COMPENSATION

- 101 The members of the city council shall receive compensation for their services as set by ordinance. An
- 102 ordinance increasing or reducing the compensation of the members of the city council shall not be
- 103 effective unless:
- 104 (1) it is adopted by affirmative vote of 8 members of the city council;
- 105 (2) it is adopted prior to the last 6 months of the council's term; and
- 106 (3) it provides that the compensation increase or reduction is to take effect upon the organization of the
- 107 city government following the next regular city election.

## 108 SECTION 2-4: GENERAL POWERS

- 109 Except as otherwise provided by the General Laws or by this charter, all powers of the city shall be vested
- in the city council which shall provide for the performance of all duties and obligations imposed upon the
- 111 city by law.

## 112 SECTION 2-5: EXERCISE OF POWERS; QUORUM; RULES

- (a) Exercise of Powers Except as otherwise provided by General Laws or by this charter, the legislative
- powers of the city council may be exercised in a manner determined by the city council.
- (b) Quorum Once a quorum is present, majority vote shall be required to adopt any ordinance, except as
- 116 otherwise provided by General Laws or by this charter.
- (c) Rules of Procedure The city council shall adopt rules regulating the procedures of the city council,
- 118 which shall be subject to adoption, amendment or repeal by vote of the city council.
- (d) Meetings Regular meetings of the city council shall be held at a time and place fixed by ordinance.
- 120 Special meetings of the city council shall be held at the call of the president or at the call of any 6 or more
- 121 members, for any purpose. Except in an emergency as declared by the city council president, notice of the

meeting shall be delivered to each member at least 2 business days in advance of the time set and shall
specify the date, time, location and purpose for which the meeting is to be held. A copy of each notice
shall immediately be posted.

(1) All sessions of the city council and every city council committee or subcommittee shall, at all times,be open to the public, unless otherwise specified by law.

127 (2) A full, accurate, up-to-date account of the proceedings of the city council shall be maintained by the

128 city clerk, which shall include a record of each vote taken and be made available with reasonable

129 promptness following each meeting. Executive session minutes shall be made available as soon as

130 publication of the minutes would not defeat the purpose of the executive session, unless otherwise

131 provided by law.

# 132 SECTION 2-6: ELECTION, TERM, AND POWERS OF CITY COUNCIL PRESIDENT AND VICE-133 PRESIDENT

(a) Election and Term - As soon as practicable after the councilors-elect have been qualified following

each regular city election, as provided in section 7-4, the city council shall elect from among its members

a president and vice-president who shall serve for 1-year terms. The member of the council with the most

137 years of service shall preside at the election. If 2 or more members have the same term of service the

138 councilor with the last name that is first in alphabetical order from among the councilors shall preside.

139 The conduct of all elections of the city council president and vice-president shall otherwise be prescribed

140 within the rules of the city council.

141 (b) Powers and Duties - The president shall have the following powers and duties:

142 (1) determine the agenda for city council meetings;

143 (2) preside at all meetings of the city council, regulate its proceedings, and decide all questions of order,

144 provided, however, that the vice-president shall preside in the absence of the president;

145 (3) appoint all members of committees of the city council, whether special or standing;

(4) have the same powers to vote upon measures coming before the city council as any other member ofthe city council; and

(5) perform any other duties consistent with the office that are established by this charter, ordinance orother vote of the city council.

150 SECTION 2-7: APPOINTMENTS OF THE CITY COUNCIL

(a) City Clerk – The city council shall appoint a city clerk to serve at the pleasure of the city council and
until a successor is chosen and qualified. The city clerk shall have the powers and duties relating to the
keeping of records and vital statistics, the issuance of licenses as are provided to city clerks by the
General Laws and such additional powers and duties as may be provided by law or by other vote of the
city council.

(b) Advisory Legal Counsel - Subject to appropriation, the city council may secure legal services, when

157 needed, to seek a secondary legal opinion. The city council shall make a reasonable request for legal

services, and that request shall not be unreasonably denied by the mayor. The city solicitor and any

advisory legal counsel shall consult to the extent practicable prior to the release of any secondary opinion.

160 The legal services provided to the council shall not include representation of the council or any councilor

161 in any litigation, or the issuance of formal legal opinions on behalf of the city. The city solicitor shall

162 remain the only authorized officer of the city in all legal matters involving the city's government.

163 (c) Other Staff - Subject to appropriation, the city council may employ staff as it deems necessary.

164 (d) Removals and Suspensions of City Council Staff – City council appointments may be removed at the

sole discretion of the city council subject to limitations and requirements imposed by federal and state

166 laws, rules or regulations.

## 167 SECTION 2-8: CITY COUNCIL CONFIRMATION OF CERTAIN APPOINTMENTS

(a) Department Heads - The mayor shall refer to the city council for confirmation and simultaneously file

169 with the city clerk the name of each person the mayor has appointed as a department head. These

appointments shall become confirmed 30 days from the date of the first regularly scheduled city council

171 meeting after the date on which notice of the appointment was filed with the city clerk, unless the city 172 council within said 30 days shall reject the appointment by the affirmative vote of 8 members. However, 173 if no city council meeting is held within the subsequent 30 days of the first meeting, the city council shall 174 instead have 30 days from the second regularly scheduled meeting after the appointment to reject the 175 appointment. The city council shall not unreasonably reject an appointment and shall accompany a 176 rejection with a written statement describing the reason, which shall be delivered to and placed on file 177 with the city clerk within 30 days of filing. The question on rejection of any appointment made by the 178 mayor shall not be subject to the procedure of charter objection provided in section 2-9(b) of this charter. 179 (b) Multiple Member Bodies - The mayor shall refer to the city council and simultaneously file with the 180 city clerk the name of each person the mayor desires to appoint as a member of a multiple member body. 181 The city council shall have 60 days after the date on which notice of the proposed appointment was filed 182 with the city clerk to vote to approve or reject the appointment, with approval not to be unreasonably 183 withheld. If the city council does not take action on the appointment within 60 days the appointment shall 184 be deemed approved. Multiple member body members may be removed at the discretion of their 185 appointing authority subject to limitations and requirements imposed by federal and state laws, rules or 186 regulations.

(1) In the event of a vacancy on a multiple member body where the seat has remained vacant in excess of
1 year and the mayor has not referred to the city council any proposed appointees to fill the vacancy, the
city council president may present to the mayor the names of no more than 3 individuals as

recommendations for appointment. The procedure for selecting names for presentation to the mayor shallbe established within the rules of the city council.

(2) The mayor shall twice annually, in February and August, post a complete list of the vacancies within
all multiple member bodies, as well as the procedures for individuals to apply to become a member of
those bodies. This posting shall be in addition to, and not a substitute for, regular posting for the purpose
of filling vacancies as they arise.

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196 (c) Constables - The mayor shall refer to the city council and simultaneously file with the city clerk the 197 name of each person the mayor desires to appoint as a constable within the city. The city council shall not 198 unreasonably withhold confirmation of appointments and shall accompany a rejection with a written 199 statement describing the reason, which shall be delivered to and placed on file with the city clerk within 200 30 days of that rejection. Constables shall serve for a term of 3 years, and submission for reappointment 201 shall be made at least 60 days prior to the expiration of a constable's term. The question on confirmation 202 of any appointment submitted by the mayor shall not be subject to the procedure of charter objection 203 provided in section 2-9(b) of this charter.

204 (d) Civil Service Employees - The mayor shall refer to the city council and simultaneously file with the city clerk the name of each person the mayor desires to appoint as a member or officer of the police 205 206 department or the fire department. The city council shall not unreasonably withhold confirmation of 207 appointments, shall adhere to any merit principles identified in applicable law, including, but not limited 208 to applicable civil service law, and shall accompany a rejection with a written statement describing the 209 reason, which shall be delivered to and placed on file with the city clerk within 30 days of that rejection. 210 The question on confirmation of any appointment submitted by the mayor shall not be subject to the 211 procedure of charter objection provided in section 2-9(b) of this charter.

## 212 SECTION 2-9: ORDINANCES AND OTHER MEASURES

(a) Measures - Every adopted measure shall become effective at the expiration of 10 days after adoption
or upon the signature of the mayor, whichever occurs first, unless the ordinance or this charter provides
otherwise. An ordinance shall not be amended or repealed except by another ordinance adopted in
accordance with this charter.

(b) Charter Objection - On the first occasion that the question on adoption of a measure is put to the city
council, a single member may object to the taking of the vote and postpone the vote until the next meeting
of the city council, whether regular or special. If 2 or more members object, the vote shall be postponed
until the next regular meeting. This procedure shall not be used more than once for any specific matter

regardless of whether it has been amended. A charter objection shall have privilege over all motions
provided, however, that it shall be raised prior to or at the call for a vote by the presiding officer and all
debate shall cease.

## 224 SECTION 2-10: ACCESS TO INFORMATION

225 (a) In General - The city council may make investigations into the affairs of the city and into the conduct 226 and performance of any city agency. Absent compelling circumstances or an emergency which shall be 227 declared on record and noted in the city council minutes, the city council shall give a minimum of 14 228 days' notice to a person it may require to appear before it under this section. In circumstances involving 229 compelling circumstances or emergency, 7 days' notice shall be allowed. The notice shall include specific 230 questions on which the city council seeks information and any person called to appear before the city 231 council under this section shall not be required to respond to any question not relevant or related to those 232 questions presented in advance and in writing. The mayor shall receive a copy of any notice issued under 233 this section at the same time as the person who is requested to appear before the council. Majority vote of 234 the city council shall be required to issue notice under this section.

(b) Department Head - The city council may require, by majority vote, specific information from a
department head or their designee on any matter related to the municipal services, functions and powers
or duties which are within the scope of responsibility of that person. The department head or their
designee shall not be required to answer questions relating to any other matter outside the scope of the
matter noticed.

(c) Mayor - The city council may request, by majority vote, specific information from the mayor on any
municipal matter. The mayor or their designee shall appear before the city council and respond to the
questions. The mayor or their designee shall not be required to answer questions relating to any other
matter. The mayor may bring to this meeting any assistant, department head or other city officer or
employee that the mayor may consider necessary to assist in responding to the questions posed by the city
council.

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### 246 SECTION 2-11: GROUP PETITIONS

247 The city council shall hold a public hearing and act with respect to every petition which is addressed to it and which is signed by at least 50 municipal voters as certified by the board of election commissioners. 248 249 The hearing shall be held by the city council or by a committee or subcommittee thereof, and the city 250 council shall act on the petition within 3 months of filing with the city clerk. Hearings on 2 or more 251 petitions filed under this section may be held at the same time and place. At least 14 days before the 252 hearing, the city clerk shall notify the 10 petitioners whose names first appear on each petition, publish a 253 general summary of the subject matter of the petition, and post notice of the date and time of the public 254 hearing. A hearing shall not be held upon any subject more than once in a 12-month period, as determined by the city council president. 255

## 256 SECTION 2-12: FILLING OF VACANCIES

257 (a) Councilor At-Large – Whenever a vacancy occurs in the office of councilor at-large the process for filling of the vacancy shall be determined by the number of days remaining until the next municipal 258 259 election. In all occurrences of a vacancy, the city clerk shall notify the city council and the chairperson of 260 the board of election commissioners of the vacancy within 7 days. Within 7 days after notification, the 261 chairperson of the board of election commissioners or a designee shall certify, in writing, to the city clerk 262 that the defeated candidate for the office of councilor at-large with the next highest number of votes at the 263 municipal election at which councilors at-large were elected for the term in which the vacancy occurs 264 shall serve as councilor at-large. If the person is eligible and willing to serve, the city clerk shall 265 administer the oath of office to the person within 15 days after certification and the person shall serve. If 266 the person who is eligible declines the office, is not eligible and willing to serve, or fails to take the oath 267 of office within the time period set forth in this section, then the person with the next highest number of 268 votes at the election who is eligible and willing to serve shall serve.

269 If a vacancy occurs:

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(1) More than 180 days until the next municipal election, the next highest candidate serves the remainder
of the unexpired term. If there is no defeated candidate eligible and willing to serve who has taken the
oath of office, there shall be a special election.

(2) Less than or equal to 180 days prior to any regular municipal election in the office of councilor atlarge, the next highest candidate serves until the next municipal election. If there is no eligible and willing
candidate from the most recent municipal election, then the seat remains vacant until the next regular
municipal election. The person elected shall fill the vacancy for the remainder of the unexpired term and
the term to which elected. The city clerk shall administer the oath of office to them at the next meeting of
the city council.

(b) Ward Councilor - If a vacancy occurs in the office of ward councilor more than 180 days prior to any
regular municipal election, the city council shall immediately order a special election to fill the vacancy
for the remainder of the unexpired term. If a vacancy occurs 180 days or less prior to any regular
municipal election, the seat shall remain vacant until the next regular municipal election for the office and
the person elected shall fill the vacancy for the remainder of the unexpired term and the term to which
elected. The city clerk shall administer the oath of office to the person at the next meeting of the city
council.

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## ARTICLE 3

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## EXECUTIVE BRANCH

- 288 SECTION 3-1: MAYOR: ROLE; TERM OF OFFICE; ELIGIBILITY
- (a) Role The chief executive officer of the city shall be a mayor, elected by the municipal voters of thecity at large. The role of mayor shall be a full-time position.
- (b) Term of Office The term of office for mayor shall be two years, beginning on the first business day
- in January following the municipal election.

293 (c) Eligibility – Any statewide voter in Somerville shall be eligible to hold the office of mayor.

## 294 SECTION 3-2: PROHIBITIONS

295 The mayor shall not hold another compensated city position or other elected public office. A former

mayor shall not hold a compensated appointed city office or city employment for 1 year after termination

- 297 of their service as the mayor. Any former mayor shall not receive compensation for contracted work
- authorized during their tenure as the mayor, provided, however, that they may be compensated for limited
- 299 hours advising the incoming mayor. This subsection shall not prevent a city officer or other city employee
- 300 who has vacated a position to serve as the mayor from returning to the same office or other position of
- 301 city employment held when the position was vacated. This prohibition shall not apply to persons covered
- 302 by a leave of absence under section 37 of chapter 31 of the General Laws.
- 303 SECTION 3-3: COMPENSATION
- 304 The mayor shall receive compensation for their services as set by the city council by ordinance. An
- 305 ordinance increasing or reducing the compensation of the mayor shall not be effective unless:
- 306 (1) it is adopted by affirmative vote of 8 members of the city council;
- 307 (2) it is adopted prior to the last 6 months of the mayor's term; and
- 308 (3) it provides that the compensation increase or reduction is to take effect upon the organization of the
- 309 city government following the next regular city election.

#### 310 SECTION 3-4: EXECUTIVE POWERS

(a) Executive Powers - The executive powers of the city shall be vested solely in the mayor and may be
exercised by the mayor either personally or through the city agencies under the general supervision and
control of the office of the mayor. The mayor shall cause this charter, laws, ordinances and other orders of
the city government to be enforced and shall cause a record of all official acts of the executive branch of
the city government to be kept. The mayor shall supervise, direct, and be responsible for the efficient
administration of all city activities and functions placed under the control of the mayor by law or by this
charter.

318 (b) Supervision of City Agencies - The mayor shall exercise general supervision and direction over all 319 city agencies, unless otherwise provided by law or by this charter. Each city agency shall furnish to the 320 mayor any information or materials the mayor may request and as the needs of the office of mayor and 321 the interest of the city may require. The mayor shall be responsible for the efficient and effective 322 coordination of the activities of all city agencies and may call together for consultation, conference and 323 discussion, at reasonable times, all persons serving the city. (c) Multiple Member Bodies - The mayor shall be, by virtue of the office, an ex officio member of every 324 325 appointed multiple member body of the city. The mayor may, as an ex officio member, attend any

meeting of an appointed multiple member body of the city, including executive sessions, to participate in

327 the discussions of that body, provided, however, that they shall not have the right to vote.

## 328 SECTION 3-5: APPOINTMENTS BY THE MAYOR

(a) Department Heads - The mayor shall appoint, subject to review by the city council under section 2-

8(a), all department heads for whom no other method of appointment or selection is provided by this

331 charter. Department heads serve at the discretion of the mayor subject to the limitations and requirements

imposed by federal and state laws, rules, or regulations.

(b) City Attorney - The city attorney shall be appointed by the mayor, subject to review by the city

council under section 2-8(a). Within 30 days of the beginning of a new mayoral term, the mayor shall

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submit a city attorney for confirmation or reconfirmation in the same manner as a new appointment undersection 2-8(a).

337 (c) Multiple Member Bodies - The mayor shall appoint, subject to confirmation by the city council under

section 2-8(b), all members of multiple member bodies for whom no other method of appointment or

selection is provided by administrative order or General Laws. All members shall serve terms as defined

340 by administrative order or General Laws.

341 (d) Civil Service Employees - The mayor may appoint, subject to confirmation, members and officers of

the police department and fire department.

343 (e) City Employees - The method of appointment for all other city employees shall be prescribed by344 administrative order.

## 345 SECTION 3-6: APPOINTMENT OF CHIEF ADMINISTRATIVE OFFICER

346 The mayor shall appoint a chief administrative officer to coordinate and direct the operations and

347 functions of municipal government. The chief administrative officer shall be appointed by the mayor,

subject to review by the city council under section 2-8(a). The appointee shall be chosen on the basis of

349 appropriate administrative and executive qualifications and shall have a combination of experience,

training, or education to perform the duties of the office. Within 30 days of the beginning of a new

351 mayoral term, the mayor shall submit a chief administrative officer for confirmation or reconfirmation in

the same manner as a new appointment under section 2-8(a).

## 353 SECTION 3-7: TEMPORARY APPOINTMENTS TO CITY OFFICES

354 Whenever a temporary or permanent vacancy occurs in a city office that is appointed under section 3-

5(a), the mayor may designate a person to perform the duties of the office on a temporary basis for up to

356 150 days until the position can be filled as provided by law or by this charter. Persons serving as

temporary officers under this section shall have only those powers that are indispensable and essential to

358 the performance of the duties of the office during the period of temporary appointment and no others.

(a) Filing of a Temporary Appointment - When the mayor designates a person under this section, themayor shall file a certificate with the city clerk in substantially the following form:

361 "I designate [name of person] to perform the duties of the office of [office in which
362 vacancy exists] on a temporary basis until the office can be filled by [the regular
363 procedure for filling the vacancy or when the incumbent shall return]. I certify that this
364 person is qualified to perform the duties which will be required and that I make this
365 designation solely in the interests of the City of Somerville."

(b) Extension of Temporary Appointments - If an extension of a temporary appointment is necessary, the
mayor may seek extensions in 60-day increments, which shall be authorized by a majority vote of the city
council. If an extension is not approved, the position shall be deemed vacant.

## 369 SECTION 3-8: TEMPORARY APPOINTMENTS TO MULTIPLE MEMBER BODIES

370 Whenever a temporary or permanent vacancy occurs on a multiple member body that is appointed under 371 section 3-5(b), the mayor may designate a person to perform the duties of the office on a temporary basis 372 for up to 150 days until the position can be filled as provided by law or by this charter. If an extension of 373 a temporary appointment is necessary, the mayor may seek extensions in 60-day increments, which shall 374 be authorized by a majority vote of the city council. If an extension is not approved, the position shall be 375 deemed vacant, except on multiple member bodies where the vacancy would prevent a quorum. In that 376 instance, a temporary appointment shall be permitted to remain until a successor is qualified, provided, 377 however, that the authority of the temporary appointment shall be limited to matters where failure to act 378 by the multiple member body may have adverse consequences to the City.

## 379 SECTION 3-9: APPROVAL OF MAYOR, VETO

Every ordinance or other measure as required by law adopted or passed by the city council, except any matters relating to the internal affairs of the city council, shall be presented to the mayor for approval. If the mayor approves the measure, the mayor shall sign it. If the mayor disapproves the measure, the mayor shall return it to the city council with the specific reason for disapproval attached in writing. The city council shall enter the objections of the mayor on its records and reconsider the measure at the subsequent
regular meeting. If the city council, regardless of the disapproval by the mayor, shall again pass the

identical measure by affirmative vote of 8 members of the city council, it shall then be deemed in force. If

the mayor has neither signed a measure nor returned it to the city council within 10 days following the

388 date it was presented to the mayor, the measure shall be deemed approved and in force.

## 389 SECTION 3-10: COMMUNICATIONS; SPECIAL MEETINGS

(a) Communications to the City Council - The mayor shall, by written communication: (1) recommend to

the city council for its consideration measures as the needs of the city require; and (2) keep the city

392 council fully informed of the financial and administrative condition of the city and shall specifically

indicate any fiscal, financial, or administrative issues facing the city.

(b) Special Meetings of the City Council - The mayor may call a special meeting of the city council for
any purpose. Unless the mayor designates an emergency, notice of the meeting shall be delivered at least
2 business days in advance of the time set and shall specify the date, time and location of the meeting and
the purpose for which the meeting is to be held. A copy of the notice shall be posted immediately.

## 398 SECTION 3-11: TEMPORARY ABSENCE OF THE MAYOR

(a) Acting Mayor – Whenever the mayor is unable to perform the duties of the office, the president of the
city council shall be the acting mayor. In the event that the city council president is unable to serve as
acting mayor under this section, the city council shall elect a councilor to serve as acting mayor from
among its membership. The city council, by the affirmative vote of 8 members, shall determine whether
the mayor is unable to perform the duties of the office. Notwithstanding any general or special law to the
contrary, the vote shall be taken in public session by a roll call vote.

405 (b) Powers of Acting Mayor – The acting mayor shall have only those powers of the mayor that are

406 indispensable and essential to conduct the business of the city and on which action may not be delayed.

- 407 The acting mayor shall have no authority to make a permanent appointment or removal from city service
- 408 unless the absence of the mayor shall extend beyond 60 days, nor shall the acting mayor approve or

disapprove of any measure adopted by the city council unless the time within which the mayor must act
would expire before the return of the mayor. The city council president or another councilor serving as
acting mayor shall not vote as a member of the city council.

## 412 SECTION 3-12: DELEGATION OF AUTHORITY BY MAYOR

The mayor may authorize and subsequently remove authorization from a subordinate officer or employee of the city to exercise or perform a power, function, or duty of the office of the mayor, provided, however, that all acts performed under any delegation of authority during the period of authorization shall be and remain the acts of the mayor. Nothing in this section shall be construed to authorize the mayor to delegate the powers and duties of a school committee member, the power of appointment to city office or employment, or to sign or return measures approved by the city council unless the provisions of section 3-

419 11 apply.

## 420 SECTION 3-13: FILLING OF PERMANENT VACANCY

Whenever a permanent vacancy occurs in the office of mayor by death, removal, resignation, or any other
reason, the process for filling of the vacancy shall be determined by the month of the mayoral term in
which the vacancy occurs. Following an election to fill a mayoral vacancy, the winning candidate shall
start immediately and serve the remaining unexpired term.

425 (a) If a vacancy occurs within the 6 months preceding a regular city election the position shall be filled by

426 vote at that election. Otherwise, the city council shall call a special election to be held within 90 days

427 following the date of the vacancy.

(b) The city council president shall serve as the acting mayor in all cases until the vacancy is filled. In the

429 event that the city council president is unable to serve as the acting mayor under this section, the city

430 council shall elect a councilor to serve as the acting mayor from among its membership. If the councilor

431 serving as the acting mayor under this section chooses to run for mayor, they shall not be entitled to have

the words "candidate for reelection" printed with that person's name on the subsequent election ballot.

- 433 Any person serving as the mayor under this section shall receive the compensation then in effect for the
- 434 position of mayor and shall not vote as a member of the city council.

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436

#### **ARTICLE 4**

SCHOOL COMMITTEE

- 437 SECTION 4-1: COMPOSITION; TERM OF OFFICE; ELIGIBILITY
- 438 (a) Composition There shall be a school committee consisting of 9 members. Seven members shall be
- nominated and elected by the municipal voters of the city, 1 member elected from each ward. The mayor
- 440 and the president of the city council shall serve, ex officio, with the same powers and duties as other
- school committee members, provided, however, that neither shall serve as chair.
- 442 (b) Term of Office The term for the school committee shall be 2 years, beginning on the first business
- 443 day in January following the municipal election.
- 444 (c) Eligibility Any statewide voter in the ward from which election is sought shall be eligible to hold the
- 445 office of school committee member. If a school committee member removes from the city during the
- 446 committee member's term, that office shall immediately be deemed vacant and filled in the manner
- 447 provided in section 4-6. If a school committee member removes to another ward in the city, the member
- 448 may continue to serve for the balance of the term to which elected.

## 449 SECTION 4-2: PROHIBITIONS

A member of the school committee elected by ward shall not hold any other compensated city position. A former member of the school committee elected by ward shall not hold any compensated appointed city office or city employment for 1 year after termination of their service on the school committee. This section shall not prevent a city officer or other city employee who has vacated a position in order to serve as a member of the school committee elected by ward from returning to the same office or other position of city employment held at the time the position was vacated.

#### 456 SECTION 4-3: COMPENSATION

- 457 Members of the school committee shall receive compensation for their services as set by ordinance by the
- 458 city council. An ordinance increasing or reducing the compensation of the members of the school
- 459 committee shall not be effective unless:
- 460 (1) it is adopted by affirmative vote of 8 members of the city council;
- 461 (2) it is adopted prior to the last 6 months of the school committee's term; and
- 462 (3) it provides that the compensation increase or reduction is to take effect upon the organization of the
- 463 city government following the next regular city election.

## 464 SECTION 4-4: SCHOOL COMMITTEE RULES AND PROCEDURES

465 School committee officers and procedures shall be determined by the school committee.

## 466 SECTION 4-5: SCHOOL COMMITTEE POWERS AND DUTIES

- 467 The school committee shall have all powers which are conferred on school committees by the General
- 468 Laws and the additional powers and duties provided by this charter, including but not limited to:
- (1) selecting and removing a superintendent of the schools who shall be charged with the administration
- 470 of the school system, and all other personnel as provided by the General Laws;
- 471 (2) making all policies for the management of the public school system and for conducting the business of
- 472 the school committee as deemed necessary or desirable;
- 473 (3) adopting and overseeing the administration of an annual operating budget for the school department,
- 474 subject to appropriation;
- 475 (4) providing ordinary maintenance of all school buildings and grounds, unless a central municipal
- 476 maintenance department, which may include maintenance of school buildings and grounds, is established;

477 and

- 478 (5) at least 1 member of the school committee, or a designee of the school committee, shall serve on the
- 479 agency, board, or committee for the planning or construction of a new, remodeled, or renovated school
- 480 building.

## 481 SECTION 4-6: FILLING OF VACANCIES

482 If a vacancy on the school committee occurs with 1 year or more remaining in the term, the city council 483 shall order a special election to fill the vacancy. If a vacancy on the school committee occurs with less 484 than 1 year before the end of the term but more than 120 days before any regular municipal election, the 485 school committee shall appoint a replacement to serve for the remainder of the term from the qualified 486 statewide voters of the ward. The school committee shall post notice of the vacancy and solicitation of 487 nominations and appoint the replacement in accordance with school committee policy. If a vacancy occurs within 120 days of a regular municipal election, the vacancy shall be filled by the regular election 488 489 and the newly elected school committee member's term shall begin following the certification of election 490 results. The person elected shall be sworn to office to fill the vacancy for the balance of the unexpired 491 term as well as the term to which elected. The city clerk shall administer the oath of office to them on or 492 before the next meeting of the school committee.

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#### **ARTICLE 5**

## 494

## ADMINISTRATIVE ORGANIZATION

## 495 SECTION 5-1: ORGANIZATION OF CITY AGENCIES

The organization of the city into agencies to provide services and administer the government may be accomplished only through an administrative order submitted to the city council by the mayor. An administrative order may not originate with the city council. The mayor may, subject only to express prohibitions of General Laws or this charter, propose administrative orders to establish a new agency, reorganize, consolidate or abolish any agency, in whole or in part, as is deemed necessary to conduct the business of the city in an orderly, efficient or convenient manner. The mayor may also propose administrative orders to establish terms of office and prescribe the functions and administrative

503 procedures to be followed by all agencies.

504 These proposed administrative orders shall be accompanied by a message from the mayor which explains 505 the expected benefits and advises the city council if an administrative order shall require amendments, 506 insertions, revisions, repeal, or otherwise of existing ordinances. Whenever the mayor proposes an 507 administrative order, the city council shall hold 1 or more public hearings on the proposal and post notice. 508 An organization or reorganization plan shall become effective at the expiration of 60 days from filing, 509 unless the city council has disapproved the plan by majority vote prior to that date. Provided, however, 510 that if no regular city council meeting is held within the subsequent 60 days of the first regular meeting 511 after the filing of an organization or reorganization plan, the city council shall instead have 60 days from 512 the second regular meeting. The city council may vote only to approve or to disapprove the plan and may 513 not vote to amend or to alter it.

## 514 SECTION 5-2: QUALIFICATIONS FOR APPOINTMENTS AND PROMOTIONS

All appointments and promotions of city officers and other city employees shall be made on the basis of

516 fitness demonstrated by examination, past performance, or by other evidence of competence and

517 suitability. Each person appointed to fill an office or position shall be a person who has the experience,

training, or education to perform the duties of the office or position.

## 519 SECTION 5-3: COMPENSATION OF CITY EMPLOYEES

520 The mayor and city council shall provide for a review to be made of all municipal employee

521 compensation at 5-year intervals to examine whether compensation reflects principles of equity and to the

522 greatest extent possible is sufficient for municipal employees to live in the city. This review shall be made

523 by a special committee to be established by ordinance, and the initial review shall be implemented as

524 provided in section 9-7(b). The special committee shall receive a budget sufficient to hire qualified

525 consultants and any other resources necessary to undertake a thorough review. The special committee

shall file its report with the city clerk on a date specified by ordinance. This report shall include an

527 analysis of the current pay and compensation structure with recommendations for adjustments to that

528 structure, taking into consideration the city's current and expected financial situation and the impact of

529 the recommendations on the budget. The review of compensation shall be under the supervision of the

530 chief administrative officer.

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#### ARTICLE 6

FINANCIAL PROCEDURES

## 533 SECTION 6-1: FISCAL YEAR

The fiscal year of the city shall begin on July 1 and end on June 30, unless another period is required bythe General Laws.

## 536 SECTION 6-2: COMMUNITY AND COUNCIL BUDGET INPUT

The city council shall hold a community budget hearing on or before February 15 of each year in order to
solicit public input regarding budget priorities. The city council shall post notice of the community budget
hearing 14 days in advance of the hearing. The mayor shall, at the first regular meeting of the city council
of each year, solicit budget priorities from all city councilors.

## 541 SECTION 6-3: ANNUAL BUDGET MEETING

542 On or before November 1 of each year, the mayor shall call a joint meeting of the city council and school
543 committee, including the superintendent of schools, to review the financial condition of the city, revenue
544 and expenditure forecasts for at least 3 years and other relevant information prepared by the mayor in
545 order to develop a coordinated budget.

## 546 SECTION 6-4: SUBMISSION OF OPERATING BUDGET; BUDGET MESSAGE

547 On or about May 15, the mayor shall submit to the city council a proposed operating budget for all city 548 agencies for the next fiscal year. The proposed operating budget shall include the school budget, as 549 adopted by the school committee, which shall be submitted to the mayor on or about May 1. The 550 proposed operating budget shall be accompanied by a budget message and supporting documents. The 551 budget message shall explain the operating budget in fiscal terms and in terms of work programs for all 552 city agencies. It shall outline the proposed fiscal policies of the city for the next fiscal year, describe 553 important features of the proposed operating budget and include any major variations from the current 554 operating budget, fiscal policies, revenues and expenditures together with reasons for these changes. The proposed operating budget shall provide a complete fiscal plan of all city funds and activities and shall be in the form the mayor deems desirable, provided, however, that the budget proposals relative to elected officials shall identify the cost of compensation and the cost of benefits for those officials. The mayor and the superintendent of schools shall coordinate the dates and times of the school committee's budget process under the General Laws.

560 SECTION 6-5: ACTION ON THE OPERATING BUDGET

(a) Public Hearing - The city council shall post a notice of the proposed operating budget as submitted by 561 562 the mayor. The notice shall state: (1) the times and places where copies of the entire proposed operating 563 budget are available for inspection by the public; and (2) the date, time and place when a public hearing 564 on the proposed operating budget shall be held by the city council, at least 7 days after posting of the 565 notice. The city council shall not act on the budget until after the public hearing has occurred. 566 (b) Adoption of the Budget - The city council shall adopt the proposed operating budget, which may have 567 amendments, before the end of the fiscal year. In amending the proposed operating budget, the city 568 council may delete or decrease amounts except expenditures required by law, provided, however, that the 569 city council shall not increase any specific item or the total of the proposed operating budget except on 570 the recommendation of the mayor or unless otherwise authorized by the General Laws. If the city council 571 fails to act on an item in the proposed operating budget prior to the beginning of the fiscal year, that 572 amount shall, without any action by the city council, become a part of the appropriations for the year and 573 be available for the purposes specified.

(c) Availability of the Operating Budget – In addition to any other posting requirements, immediately
after the submission of the proposed budget to the city council, the mayor or their designee shall post the
entire budget document on the city website, where it shall remain posted during the city council review
process contained in this article. After the enactment of the budget the mayor or their designee shall post
the final budget on the city website where it shall remain throughout the fiscal year for which it is in

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579 effect. The final budget shall reflect any amendments made by the city council and approved by the

- 580 mayor and shall indicate that it is the final budget.
- 581 SECTION 6-6: CAPITAL IMPROVEMENT PROGRAM
- (a) Submission The mayor shall submit a capital improvement program to the city council on or about
- 583 October 15 of each year. The mayor shall annually revise the information regarding the capital
- improvements still pending or in the process of being acquired, improved, or constructed.
- 585 The capital improvement program shall include:
- 586 (1) a general summary of its contents;
- 587 (2) a list of all capital improvements proposed to be undertaken during the next 5 years, with supporting
- 588 information as to the need for each capital improvement;
- 589 (3) cost estimates, methods of financing, and recommended time schedules for each improvement; and
- (4) the estimated annual cost of operating and maintaining each facility and piece of major equipmentinvolved.
- (b) Public Hearing The city council shall post a notice stating: (1) the times and places where entire
- 593 copies of the capital improvements program are available for the public; and, (2) the date, time, and place
- of a public hearing on the plan to be held by the city council at least 14 days after posting of the notice.
- 595 (c) Adoption Following the public hearing, but not later than December 1, the city council shall by
- resolution adopt or reject the capital improvements program. The adopted program may be amended,
- 597 provided that each amendment shall be voted on separately, and that an increase in the capital
- improvements program as submitted shall clearly identify the method of financing to accomplish the
- 599 proposed increase.

## 600 SECTION 6-7: INDEPENDENT AUDIT

601 The city council shall annually provide for an outside audit of the books and accounts of the city to be 602 conducted by a certified public accountant or a firm of certified public accountants, which has no personal 603 interest, direct or indirect, in the fiscal affairs of the city or any of its officers. The mayor shall annually 604 provide to the city council a sum of money sufficient to satisfy the estimated cost of conducting the audit 605 as presented to the mayor, in writing, by the city council. The award of a contract to audit shall be made 606 by the city council on or before September 15 of each year. The report of the audit shall be filed with the 607 city council not later than March 1 in the year following its award. At least every 5 years, the city council shall conduct a competitive procurement process to retain these auditing services. 608

## 609 SECTION 6-8: EXPENDITURES IN EXCESS OF APPROPRIATIONS

Except as otherwise provided by law, an official of the city shall not knowingly or intentionally expend in a fiscal year sums in excess of the appropriations, awards, grants or gifts duly made in accordance with law or involve the city in any contract for the future payment of money in excess of these appropriations, awards, grants or gifts. It is the intention of this section that section 31 of chapter 44 of the General Laws shall be strictly enforced. Any official who violates this section shall be personally liable to the city for any amounts so expended to the extent that the city does not recover these amounts from the person to whom the sums were paid. 617

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#### ARTICLE 7

## ELECTIONS

- 619 SECTION 7-1: ELIGIBILITY TO VOTE IN MUNICIPAL ELECTIONS
- 620 In addition to individuals eligible to vote pursuant to the General Laws the following individuals may,
- 621 upon application, have their names entered on a list of municipal voters established by the board of

election commissioners for the city and may thereafter vote in any election for municipal offices and

623 municipal ballot questions in accordance with this charter:

624 (1) Any non-citizen residing in the city, who is ineligible to vote due to citizenship status under federal or

state law, rule, or regulation, but who is otherwise eligible to vote; and

626 (2) Any 16- and 17-year old residing in the city, who is ineligible to vote due to age under federal or state

- 627 law, rule, or regulation, but who is otherwise eligible to vote.
- 628 These municipal voters shall remain eligible to vote in any election for municipal offices and municipal
- ballot questions in the city for so long as they remain domiciled therein.

## 630 SECTION 7-2: PRELIMINARY ELECTIONS

631 A preliminary election to nominate candidates for mayor, councilors at-large, ward councilors, and school 632 committee members shall be held on the third Tuesday in September in each odd-numbered year in which 633 the candidates are to be elected. The city clerk may, with the approval of the city council, reschedule the 634 preliminary election to the fourth Tuesday in September to avoid a conflict with any civil or religious 635 holiday. Whenever a special election to fill a vacancy is to be held, a preliminary election shall be 636 conducted, if necessary, 28 days before the date established for the special election. A preliminary election to fill a vacancy in the office of ward councilor or school committee member shall be held only 637 638 in the ward where there is a vacancy.

## 639 SECTION 7-3: PRELIMINARY ELECTION PROCEDURES

640 (a) Signature Requirements - The number of signatures of municipal voters required to place the name of

641 a candidate on the official ballot to be used at a preliminary election shall be as follows:

642 (1) Mayor - at least 250 certified signatures;

643 (2) At-Large City Councilor - at least 100 certified signatures;

644 (3) Ward City Councilor - at least 50 certified signatures, all of which shall be certified as being from the

645 ward from which election is sought; and

646 (4) School Committee Member – at least 50 certified signatures, all of which shall be certified as being

647 from the ward from which election is sought.

(b) Forms - Signatures of municipal voters shall be made on a form prescribed by the board of election
commissioners and shall be made available not earlier than April 2 in each city election year. The forms
shall be submitted to the board of election commissioners for certification of the names on or before the
fourteenth day preceding the date fixed for submission to the city clerk. The forms shall be submitted to
the city clerk on or before 5:00 p.m. on the forty-fifth day prior to the declared date of the preliminary
election. An individual may appear on the ballot for only 1 office at any preliminary, regular or special

654 city election.

(c) Ballot Position - The order in which names of candidates for each office appear on the ballot shall be
determined by a drawing conducted by the city clerk at least 40 days before the preliminary election. The
drawing shall be open to the public.

(d) Determination of Candidates - (1) Offices of Mayor, Ward Councilor, and School Committee - the

two candidates who receive the highest number of votes for nomination to each office at the preliminary

election shall, except as provided by paragraph 7-3(d)(3), be the candidates for that office. The

661 candidates' names shall be printed on the official ballot to be used at the regular or special city election at

which the office is to be voted upon and an acceptance of a nomination shall not be necessary to its

663 validity.

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(2) Offices of City Councilor At-Large - the 8 people who receive the highest number of votes for
nomination to the office shall, except as provided by section 7-3(e), be the candidates for the office. The
candidates' names shall be printed on the official ballot to be used at the regular or special city election at
which the office is to be voted upon and an acceptance of a nomination shall not be necessary to its
validity.

(3) Tied Preliminary - If there is a tie among candidates for the last available ballot position for any given
elected office, then all candidates receiving the same number of votes for the office shall be printed on the
general election ballot, notwithstanding any other provisions in this charter specifying the number of
candidates to be printed on the election ballot.

(e) Condition Making Preliminary Unnecessary - If the time for filing statements of candidates to be on 673 674 the ballot for any preliminary election has expired, and the number of statements filed with the city clerk for an office is not more than 2 for the office of mayor, any ward councilor or school committee member, 675 676 or 8 for any city councilor at-large, the candidates whose statements have been filed shall be deemed 677 nominated to that office. Those candidates shall be voted on for the office at the regular or special city 678 election. The city clerk shall not print those names on the ballot to be used at the preliminary election and 679 another nomination to the office shall not be made, and a preliminary election shall not be held for the 680 office or offices.

## 681 SECTION 7-4: REGULAR CITY ELECTION

682 The regular city election shall be held on the Tuesday following the first Monday in November in each683 odd-numbered year.

## 684 SECTION 7-5: BALLOT POSITION, REGULAR CITY ELECTION

**685** The order in which names of candidates for each office appear on the ballot shall be determined by a

drawing conducted by the city clerk not later than 7 days after the certification of the preliminary election

results. If there is no preliminary election in advance of the regular city election or a special election, the

drawing shall be conducted on the Tuesday 6 weeks prior to the election. The drawing shall be open to thepublic.

## 690 SECTION 7-6: NON-PARTISAN ELECTIONS

All elections for city offices shall be non-partisan and election ballots shall be printed without any party

692 mark, emblem or other political designation.

## 693 SECTION 7-7: WARDS

694 The territory of the city shall be divided into 7 wards by the city clerk to consist of as nearly an equal

number of inhabitants as it is possible to achieve, based on compact and contiguous territory, bounded as

far as possible by the center line of known streets or ways or by other well-defined limits. Each ward shall

697 be composed of voting precincts established under the General Laws. The city council shall review these

698 wards to ensure uniformity in the number of inhabitants at least once every 10 years.

## 699 SECTION 7-8: APPLICATION OF STATE GENERAL LAWS

Except as otherwise expressly provided in this charter and authorized by law, all city elections shall be governed by the General Laws relating to the right to vote, the registration of voters, the nomination of candidates, voting places, the conduct of preliminary, regular and special city elections, the submission of charters, charter amendments and other propositions to the voters, the counting of votes, the recounting of votes, and the determination of results. 705 ARTICLE 8 GENERAL PROVISIONS 706 707 **SECTION 8-1: CHARTER CHANGES** 708 This charter may be replaced, revised or amended in accordance with the state constitution or the General 709 Laws. 710 SECTION 8-2: SPECIFIC PROVISION TO PREVAIL 711 To the extent that a specific provision of this charter conflicts with any provision expressed in general 712 terms, the specific provision of this charter shall prevail. 713 **SECTION 8-3: RULES AND REGULATIONS** 714 A copy of all rules and regulations adopted by a city agency shall be posted to the city website. Unless an 715 emergency exists, as determined by the mayor, a rule or regulation adopted by a city agency shall not 716 become effective until at least 5 days following the date it is posted. This section shall not apply to 717 internal operating protocols and policies enacted by city departments. 718 **SECTION 8-4: PERIODIC REVIEW OF CHARTER** 719 The mayor and city council shall provide for a review to be made of the city charter at least once every 10 720 years to determine the need, if any, for changes and prepare recommendations addressing such changes. 721 The manner of the review shall be established by ordinance and incorporate opportunities for community 722 input. The report of the committee and accompanying recommendations, if any, shall be filed with the 723 city clerk on a date specified by ordinance. 724 SECTION 8-5: PERIODIC REVIEW OF ORDINANCES 725 The mayor and city council shall provide for a review to be made of some or all of the city ordinances at 726 least once every 10 years determine the need for amendments, if any. The manner of the review shall be 727 established by ordinance. The review of city ordinances shall be under the supervision of the city solicitor

and incorporate opportunities for community input. The recommendations shall be filed with the cityclerk on a date specified by ordinance.

## 730 SECTION 8-6: PERIODIC REVIEW OF MULTIPLE MEMBER BODIES

The mayor and the city council shall provide for a review to be made of all multiple member bodies at least once every 10 years. This review shall be made by a special committee whose membership and term shall be determined by ordinance, and the initial review shall be implemented as provided in section 9-7(d). The special committee shall file its report with the city clerk on a date specified by ordinance. The committee's report should include an assessment of the function and relevance of all multiple member bodies, and may include recommendations to combine, dissolve or create multiple member bodies to address redundancies or new concerns of the city. Recommendations shall not conflict with multiple

738 member bodies required by the General Laws.

## 739 SECTION 8-7: UNIFORM PROCEDURES GOVERNING MULTIPLE MEMBER BODIES

740 Open meeting law and procedures in the General Laws shall apply to the proceedings of multiple member741 bodies, including the following:

742 (1) Officers – All appointed multiple member bodies shall elect a chair, a vice-chair and any other officer
743 it deems necessary.

(2) Meetings - All appointed multiple member bodies of the city shall meet regularly at the times and

places that the multiple member body, by the body's own rules, prescribe. Special meetings of any

multiple member body shall be held at the call of the chair or by a majority of the members of the body.

747 Notice of the meeting shall be posted as required by law. Except as may otherwise be authorized by law,

all meetings of all multiple member bodies shall, at all times, be open to the public.

(3) Meeting Documents and Submissions - Each appointed multiple member body shall determine its own

rules and order of business. Each multiple member body shall provide for the keeping of agendas, minutes

- and related submissions of its proceedings. All documents shall be a public record and certified copies
- shall be placed on file in the office of the city clerk within a reasonable period from the date of approval.

(4) Voting - If requested by a member, a vote of an appointed multiple member body shall be taken by a
roll call vote and the vote of each member shall be recorded in the minutes, provided, however, that if the
vote is unanimous only that fact need be recorded. Unless some other provision is made by the multiple
member body's own rules while a quorum is present, except on procedural matters, any action on a matter
representing an exercise of the powers of the multiple member body shall require a majority vote. General
Laws related to a vote to meet in executive session shall always require a majority of members of the
body.

## 760 SECTION 8-8: REFERENCES TO GENERAL LAWS

All references to General Laws contained in this charter refer to the Massachusetts General Laws and are
intended to refer to and to include any amendments or revisions to chapters or sections or to the
corresponding chapters and sections of any rearrangement, revision or recodification of statutes enacted
or adopted subsequent to the adoption of this charter.

## 765 SECTION 8-9: COMPUTATION OF TIME

In computing time under this charter, the day of the act or event after which the designated time period
begins to run shall not be included. The last day of the period shall be included, unless it is a Saturday,
Sunday or legal holiday, in which event the period shall be extended to the next business day.

## 769 SECTION 8-10: OATHS OR AFFIRMATIONS

770 (a) Officials Elected in Regular Elections - On the first business day in January of each even-numbered year, the city council members-elect, the school committee members-elect and the mayor-elect, shall meet 771 772 and take an oath or affirmation to faithfully discharge the duties of their office. The oath or affirmation 773 shall be administered by the city clerk, the assistant city clerk, a judge of a court of record or by a justice 774 of the peace. Each official taking the oath or affirmation shall also sign a written version, which shall be 775 kept in a bound book maintained by the city clerk. If the mayor-elect or any member-elect of the city 776 council or school committee is absent on the day the oath is administered, the oath or affirmation may be 777 administered at any time after to that person.

- (b) Other Elected Officials and Appointed Positions Except as otherwise provided by law, every person
- who is elected or appointed to an office or as a member of a multiple member body shall take an oath or
- 780 affirmation before performing any act under this election or appointment. A record of this oath or
- 781 affirmation shall be kept by the city clerk.
- 782 SECTION 8-11: LIMITATION ON OFFICE HOLDING
- 783 Unless otherwise allowed by law or this charter, a person shall not simultaneously hold more than 1 office
- or position of employment with the city. This section may be waived by the mayor by filing a notice of
- the waiver with an explanation and justification with the city clerk.

## 786 SECTION 8-12: FELONY CONVICTION

787 An elected official who has been convicted of a state or federal felony while holding office shall be

788 deemed to have vacated the office.

## 789 SECTION 8-13: ENFORCEMENT OF CHARTER PROVISIONS

790 It shall be the duty of the mayor to see that this charter is faithfully followed and complied with by all city 791 agencies and employees. Whenever it appears to the mayor that a city agency or employee is not 792 following this charter, the mayor shall, in writing, cause notice to be given to that agency or employee 793 directing compliance with this charter. Whenever it appears to the city council that the mayor is not 794 following this charter, the city council shall, by resolution, direct the attention of the mayor to those areas 795 in which it believes there is a failure to comply with this charter. The procedures made available in 796 chapter 231A of the General Laws may be used to determine the rights, duties, or other legal relations 797 arising under this charter, including any question of construction or validity which may be involved in 798 that determination.

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#### ARTICLE 9

# TRANSITION PROVISIONS

- 801 SECTION 9-1: CONTINUATION OF EXISTING LAWS
- 802 All General Laws, special laws, city ordinances, city council votes, rules and regulations of or pertaining
- to the city that are in force when this charter takes effect, and not specifically or by implication repealed
- by this charter, shall continue in full force and effect until amended or repealed, or rescinded by due
- 805 course of law, or until they expire by their own limitation. In any case in which the provisions of this
- 806 charter are found to be inconsistent with the provisions of any general or special law that would otherwise
- 807 be applicable, the provisions of this charter shall prevail.

## 808 SECTION 9-2: CONTINUATION OF GOVERNMENT AND ADMINISTRATION

- 809 All city agencies and city officials shall continue to perform their duties until reappointed, until
- 810 successors to their respective positions are appointed or until their duties have been transferred and
- 811 assumed by another city agency.

## 812 SECTION 9-3: TRANSFER OF RECORDS AND PROPERTY

- 813 All records and property of any city agency, or part thereof, the powers and duties of which are assigned
- in whole or in part to another city agency, shall be transferred forthwith to that agency.
- 815 SECTION 9-4: CONTINUATION OF PERSONNEL
- All city office holders and employees shall retain the office, position or employment they hold, and shall
- continue to perform the duties of the office, position or employment until their employment or position is
- 818 otherwise terminated or other provisions are made. A person in full-time service of the city shall not
- 819 forfeit accrued time in service of the city as a result of adoption of this charter.

## 820 SECTION 9-5: EFFECT ON OBLIGATIONS, TAXES, ETC.

- 821 All official bonds, recognizances, obligations, contracts and other instruments entered into or executed
- by, with, or on the behalf of the city before the adoption of this charter, shall continue to be obligations of

the city; and all taxes, assessments, fines, penalties and forfeitures, incurred or imposed, due or owing to
the city, shall be enforced and collected; and all writs, prosecutions, actions and causes of action, except
as herein otherwise provided, shall continue without abatement and remain unaffected by this charter; and
any legal act done by or in favor of the city shall not be rendered invalid by reason of the adoption of this
charter.

## 828 SECTION 9-6: DISPOSITION OF CERTAIN SPECIAL ACTS

- (a) Certain Special Acts Recognized and Retained The following special acts are hereby especially
- 830 recognized and retained: [TO BE ADDED BY THE CITY COUNCIL]

## 831 SECTION 9-7: TIME OF TAKING EFFECT

## 832 [TO BE ADDED BY THE CITY COUNCIL]

## 833 (a) CREATION OF PUBLIC FINANCING OF CAMPAIGNS COMMITTEE

Within 6 months of the adoption of this charter, the city council shall create a public financing of
campaigns committee to study public financing mechanisms and prepare recommendations with the goal
of making running for office in the city more accessible to potential candidates. The directive of this study
committee is to consider a full range of options as practicable, provide analysis on the potential benefits
and barriers of each option, and consider which are the best fit for the city. If the city council has already
taken action consistent with this provision, no action is necessary.

The commute shar consist of 9 members. I shar be the char of the board of elections commissioners of

their designee, 1 shall be the city council president or their designee, 1 shall be the chair of the school

- committee or their designee, 2 shall be community members appointed by the city council, 2 shall be
- community members appointed by the school committee, 2 shall be community members appointed by
- the mayor. The committee shall elect a chair and establish the schedule of its meetings.
- 845 The committee shall issue recommendations to the city council within 12 months of creation. The city
- 846 council shall take action on the recommendations within 90 days of receipt.

## 847 (b) CREATION OF THE INITIAL FIRST EQUITABLE COMPENSATION DISTRIBUTION

848 COMMITTEE

The mayor and the city council shall convene the initial equitable compensation distribution committee, 849 850 pursuant to section 5-3, within sufficient time that the committee's report can be delivered by the date of 851 the Annual Budget Meeting in the following calendar year. If the city council has already taken action 852 consistent with this provision, no action is necessary.

853 In addition to the subject matter required in section 5-3, the committee's initial report shall include: (1)

854 proposed solutions to address existing compensation disparities or related issues, including but not limited

to tying mechanisms (a set ratio to determine pay of elected officials, tying the highest possible pay of an 855

856 elected official to the lowest paid municipal employee); (2) a proposed implementation plan to establish

compensation distribution standards; (3) an analysis of the proposed cost and timeline to implement those 857 858 standards; (4) a comparative analysis of other approaches to this issue in similar municipalities; and (5) an 859

analysis of the impacts on the community of the city.

860 The committee shall consist of at least 8 members: 1 shall be the mayor or their designee, 1 shall be the

861 city council president or their designee, 1 shall be the chair of the school committee or their designee, 1

shall be a member of the municipal compensation advisory board, 1 shall be a member of the charter 862

863 review committee, 1 shall be a community member appointed by the mayor, 1 shall be a community

864 member appointed by the city council, and one shall be the city auditor or their designee. In addition, any

865 other representation deemed necessary by the mayor and city council may be jointly appointed. The

866 committee shall elect a chair and establish the schedule of its meetings.

867 The committee shall be provided with an initial budget of at least \$50,000 for its expenses, including

hiring of consultants as required to assist with the examination and analysis. 868

869 The committee shall submit a report to the city council and the city council shall respond to and vote on

870 the recommendations within 90 days of receipt.

40

## 871 (c) CREATION OF RANKED CHOICE VOTING IMPLEMENTATION COMMITTEE

872 Within 6 months of the passing of this charter, the city council shall create a ranked choice voting

873 committee to propose a measure to adopt ranked-choice voting and submit a report on ranked-choice

voting in the city. A voting method shall be considered ranked choice voting if the municipal voter ranks

- 875 candidates in order of preference. The committee's report shall include: (1) the elected offices to be
- selected by this voting method; (2) a timeframe and strategy for implementation; (3) infrastructure and
- equipment requirements; (4) a cost analysis; (5) a comparative analysis of other voting methods; (6) an
- analysis of potential equity concerns; and (7) a community education plan. If the city council has already
- taken action consistent with this provision, no action is necessary.
- 880 The goal of this committee is to implement ranked choice voting in order to more accurately reflect the
- 881 will of the voters, increase the number and diversity of candidates, lower barriers to candidate
- 882 participation and increase transparency of elections.

883 The committee shall consist of 9 members: 1 shall be the chair of the board of elections commissioners or

their designee, 1 shall be the city council president or their designee, 1 shall be the chair of the school

committee or their designee, 2 shall be community members appointed by the city council, 2 shall be

community members appointed by the school committee, 2 shall be community members appointed by

the mayor. The committee shall elect a Chair and establish the schedule of its meetings.

888 The committee shall propose a measure to the city council within 18 months. The city council shall take

action on the measure within 90 days of receipt.

## 890 (d) INITIAL PERIODIC REVIEW OF MULTIPLE MEMBER BODIES

891 The mayor and the city council shall convene the first periodic review of multiple member bodies

committee, pursuant to section 8-6, within 6 months of the passing of this charter. The committee's report

- should include: (1) an assessment of the functions and relevancies of the city's current multiple member
- bodies; (2) a review of activities of multiple member bodies from recent years; (3) the ability of the city to
- fill appointments to the body; and (4) recommendations for combining, removing or adding new multiple

member bodies. If the city council has already taken action consistent with this provision, no action isnecessary.

The committee shall consist of at least 8 members: 1 shall be the mayor or their designee, 1 shall be the

899 city council president or their designee, 1 shall be the chair of the school committee or their designee, 1 900 shall be a member of the municipal compensation advisory board, 1 shall be a member of the charter 901 review committee, 1 shall be a community member appointed by the mayor, 1 shall be a community 902 member appointed by the city council, and 1 shall be the city auditor. In addition, any other representation 903 deemed necessary by the mayor and the city council may be jointly appointed. 904 The committee shall elect a chair and establish the schedule of its meetings. The committee shall be provided with an initial budget of at least \$25,000 for its expenses, including hiring of consultants as 905 906 required to assist with the examination and analysis.

907 The committee shall submit a report to the city council and they shall respond to and vote on the908 recommendations within 90 days of receipt.

## 909 (e) PARTICIPATORY BUDGETING STUDY COMMITTEE

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Within 6 months of the adoption of this charter, the city council shall create a participatory budgeting
committee to study participatory budgeting and related participatory mechanisms and prepare
recommendations with the goal of increasing resident participation in city government. The directive of
this study committee is to consider a full range of options as practicable, provide analysis on the potential
benefits and barriers of each option, review the results of previous participatory budgeting programs, and
consider which are the best fit for the city. If the city council has already taken action consistent with this
provision, no action is necessary.

917 The committee shall consist of 9 members: 1 shall be the director of finance or their designee, 1 shall be
918 the city council president or their designee, 1 shall be the chair of the school committee or their designee,
919 2 shall be community members appointed by the city council, 2 shall be community members appointed
920 by the school committee, and 2 shall be community members appointed by the mayor. The committee

- 921 shall elect a chair and establish the schedule of its meetings.
- 922 The committee shall issue recommendations to the city council within 12 months of creation. The city
- 923 council shall take action on the recommendations within 90 days of receipt.